1	COURT OF APPEALS
2	STATE OF NEW YORK
3	THE PEOPLE OF THE STATE OF NEW YORK,
4	
5	Appellant,
6	-against-
	ROBIN PENA,
7	Respondent.
8	20 Eagle Stree
9	Albany, New Yor September 9, 202
10	Before:
11	CHIEF JUDGE JANET DIFIORE
12	ASSOCIATE JUDGE JENNY RIVERA ASSOCIATE JUDGE LESLIE E. STEIN
	ASSOCIATE JUDGE EUGENE M. FAHEY
13	ASSOCIATE JUDGE MICHAEL J. GARCIA ASSOCIATE JUDGE ROWAN D. WILSON
14	ASSOCIATE JUDGE PAUL FEINMAN
15	
16	Appearances:
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24	Karen Schiffmille
25	Official Court Transcribe



1 CHIEF JUDGE DIFIORE: The first appeal on this 2 afternoon's calendar is appeal number 45, The People of the 3 State of New York v. Robin Pena. 4 Counsel? 5 MR. ANDERSEN: Yes, Your Honor. Good afternoon, 6 and may it please the court, Paul Andersen for the People. 7 May I reserve two minutes for rebuttal? 8 CHIEF JUDGE DIFIORE: Of course, sir. 9 MR. ANDERSEN: Thank you. 10 The key issue here, Your Honor, is how do we evaluate what is a reasonable reading of the equipment sub 11 12 --- of the equipment statute in the VTL? Here ---13 JUDGE FEINMAN: I want to stop for one second 14 before we even get there, which is, in this particular 15 case, the officers never actually issued any simplified 16 traffic information, and the accusatory instrument that was 17 ultimately filed doesn't list any VTL equipment-related 18 offenses. 19 MR. ANDERSEN: That's correct. 20 JUDGE FEINMAN: So how do we determine how to 2.1 even begin that analysis, when we don't know either 22 objectively or reason - - - or subjectively, what the 23 officer had in mind as an equipment violation? 24 MR. ANDERSEN: Well, first, the record shows on

page A90, there - - - that there was a defective brake

light: Is that a Vehicle and Traffic Law infraction; is that the reason you pulled him over? Yes.

So we know that those facts were the - - - the objective facts there were the reason to pull him over.

What we don't need is in the subject - - - in the officer's subjective mind what exact VTL violation in his mind. One, because that is - - - would lend towards a subjective standard. And two, it goes against Alford and Devenpeck, which this court cited favor - - - favorably to in Reid, and that what we look at is what the facts the officer testifies to.

And here, the facts the officer testifies to,
which, in A16 and A17, he clarified it was the middle brake
light - - A117, 116, he clarified it was the middle brake
light, and then we had legal arguments that followed of
what statutes apply and what would be a reasonable reading
of the statues?

Here, the court stopped immediately at 375(40)(b), which would be just the equipment part of the - - - the lighting scheme, to say, but completely ignored when the prosecutor said - - - the prosecutor offered, Your Honor, that's actually not all that applies here; if we look up to (19), that talks about how you maintain the lights, and in fact, it refers to 376, which goes further, and says, these lights - - - if any light - - - any vehicle

that is not so equipped with or has defectively equipped with these lights would be a violation.

So here the court said, no, no, no, we've stopped - - - we have to stay at 375(40), which is what defense counsel argues; it's unambiguous. However, that's really - - -

JUDGE WILSON: Is it -- is it fair to say that 375 governs what equipment must be on a car, and 376 governs what equipment must work?

MR. ANDERSEN: That would be fair for the - - for the light-signaling devices, yes, Your Honor, because
376 is specifically towards lights, but then it gets
referred back to - - - it's tough to make - - - to paint
375 in such a broad brush, because it's a little - - - it's
everywhere. There's fifty-three subsections that ranges
from how school buses gets equipped. But that is a correct
statement, that this is what is required on a vehicle, and
then you look to see how you maintain it or how you have to
keep it maintained.

And that's consistent with the North Carolina statute that the Supreme Court held in Heien. There was the part that said, you must have a stop lamp in the singular/plural; that was the cause of issue - - -

JUDGE FEINMAN: Well, on the maintenance part of it, right, doesn't the - - - the North Carolina statute say

"all"?

MR. ANDERSEN: Yes, the second part - - - the second stat - - -

JUDGE FEINMAN: And we don't have that here.

MR. ANDERSEN: Well, we don't - - - yes, Your

Honor, but what we have is - - - and it's - - - there's - 
- it's still not restrictive language. While, yes, North

Carolina went further and said, all equipment, it's not

like New Jersey, or Kansas, and the states - - - and the

cases I cited, State v. Lees, and State v. Sutherland, in

which you have the equipment statute, and then, in

maintenance section, had restrictive language of only the

lights that are required by the other section have to be in

good order.

There is no limiting language in 376 at all.

It's any - - - if you - - - if you have a vehicle that is defectively - - - that has defective lights, that is enough. And that is a reasonable reading. And that was the reading that the Second Circuit had in U.S. v.

Felton/Davidson, and that was a pre-Heien case, in which they said, yes, reading all of these statutes in harmony, this vehicle that had a broken taillight, and - - - which was one of - - - broken brake light, and one of the paired assemblies in the left, one was still working, so there was - - - there, the "at least two" language was fine, but the

Second Circuit and the lower court - - - the Eastern

District said, actually, no, this statute, read together says, that any time there's a defect or any light that's defective, that's enough to initiate a stop.

JUDGE STEIN: As a general matter, how do you - - how do you determine which statutes to look at?

MR. ANDERSEN: Well, Your Honor, you read them all together. I guess, looking generally - - -

JUDGE STEIN: So you have to go through every - - every set - - every section in the VTL or - -

MR. ANDERSEN: Yes, Your Honor. It's similar to,

I guess, being in the complaint room or drafting a

complaint. You have these facts in front of you, and you

play - - and you, like, match to what elements hit it or

what applies here. And that's - - you can see, in the

hearing, that's what's the prosecutor did.

The court asked, what statute applies to brake lights? I think it was - - - it's - - - and then the defense counsel said, no, I think it's only the 375(40).

The prosecutor asked, let me get to have more time to research after the break, came back, and came forward with this analysis which met - - - which, while they didn't cite to the Second Circuit, matched nearly identically, and that we read all of these together. And especially when the statute itself tells us, in - - - I think VTL 300 says, the

entire title applies to any vehicles driving in the State of New York.

JUDGE FEINMAN: Well, would you agree that if - 
- if we would just look at 375 and 376, that that alone

creates sufficient ambiguity to say this was a reasonable 
- you know, an objectively reasonable mistake of law?

MR. ANDERSEN: Yes. In fact, as the prosecutor noted below, in the final argument, on page A170 - - - A171, they actually said, Your Honor, this - - - he actually could have issued a summons for this, and he changed course some - - - or she changed course somewhere, and said, that's a ticketable offense; technically, any lamp that's out is a - - - is a summonsable offense.

And so reading that all together, and especially in the absence of - - of case law interpreting this specifically. Yes, we had Bookman, which I think was the dissenting judge, and also, I think, was decided in weeks prior to the stop, but once again, that only looked at 375 in itself, in - - in a complete vacuum.

And that's the same thing that happened in U.S.

v. Mota, the case - - - the federal case that happened

after the hearing here. And in fact, I've relooked at

PACER to see what arguments were raised. The only

arguments were raised were just how 375(40) applies.

There's no discussion as to 376. And no reference to,

3 third brake light, the center light, be operational? That 4 is, is this a mistake of law - - - a reasonable mistake of 5 law, of is this not a mistake at all? 6 MR. ANDERSEN: It wants - - - having reread and 7 read and read this over, it's - - - it's completely 8 ambiguous one way or the other. I would still argue that 9 since no one has decided, or no court has definitively 10 decided how 376 applies, this still could actually be a 11 violation of the VTL, in that here's a light that's 12 defectively - - - that's defective and not in working 13 condition. 14 JUDGE FEINMAN: Well, we don't necessarily have 15 to decide that's it's a violation of the VTL for you to 16 prevail. 17 MR. ANDERSEN: Absolutely not, Your Honor. You 18 could just say, this is a reason - - - this is a reasonable 19 interpretation of the statute; we don't have to decide this 20 today. 2.1 CHIEF JUDGE DIFIORE: Counsel, for a moment, did 2.2 the trial court have the authority to dismiss the 23 accusatory instrument after the Popole filed their notice 24 of appeal? 25 MR. ANDERSEN: No, Your Honor, it did not,

which I guess would have been binding authority, on Mota.

JUDGE WILSON: Does the VTL require that the

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especially if the - - - when the reasoning was for suppression of evidence going forward. There's plenty of case law saying that that is outside the statutory authority of how to - - - of when you're allowed to dismiss a case. And so when the court had the - - - our - - - our notice of appeal, and knew we were rearguing, and then just dismissed it kind of on the fly, not too sure if it was already dismissed or not, the record is very unclear exactly what was communicated to the judge during that proceeding. But absolutely not. This should be remanded to the appellate term - -

JUDGE FEINMAN: Well, on that point, if you actually look at the court action sheet, it says dismissed and sealed, and it's initialed by the judge. Is that an appealable paper?

MR. ANDERSEN: It - - - yes, Your Honor, it should be. It's - - - it's - - - because it's still a decision decided adverse to us - - - adverse to the People, and we filed our supplemental notice of appeal to include that.

JUDGE FEINMAN: So - - - and - - - and - - - and one further point on this, looking at the order that was signed by a judge of this court granting the People leave, and - - - and looking at the description of the order, doesn't it really just limit it to the order affirming or -

- - you know, the granting of suppression?

MR. ANDERSEN: No, well, what happened there,
Your Honor, is because the appellate term didn't reach the
question of the dismissal, it dismissed it as academic, so
here - - so it just rendered it based on the suppression
decision. So here, I guess this court can really only
decide the suppression issue and then remand to the term to
consider - - -

JUDGE FEINMAN: Well, couldn't we - - -

MR. ANDERSEN: - - - the appeal that was proper.

JUDGE STEIN: Why isn't it academic?

MR. ANDERSEN: It isn't academic because - - - oh, it was rendered academic because after suppression, at the time, we would have conceded that if we - - - if there's no possibility to get this evidence in, just for that case only, we wouldn't pursue it further, or we wouldn't try to go any of the other pathways that would be authorized by 450(50), such as additional evidence that was discovered, or any of those other possible ways, in this - - facts to the specific case, we, I think, dropped a footnote saying, should we never - - should this be ultimately suppressed, just ultimately suppressed.

JUDGE FEINMAN: So procedurally, what you think should have happened is, once the 450(50) notice is filed, the case is basically paused, if you will, and, you know,



carries on the calendar of the criminal court until such time that the intermediate court rules.

MR. ANDERSEN: Yes, Your Honor, and that's, based on my experience, is what happens - - -

JUDGE FEINMAN: Right.

MR. ANDERSEN: - - - in those types of cases.

JUDGE FEINMAN: And - - - but now getting back to the appealable paper, isn't an appealable paper usually taken from a motion that's - - - you know, an order that's issued pursuant to a motion, and here, we don't even have that motion, and you sort of have the court going off sua sponte?

MR. ANDERSEN: Well, yes, Your Honor, but there is - - - there is still - - - there - - - they - - - these types of issues have been appealed from before, where a court had summarily dismissed based on either an oral application, which this could be construed as, Your Honor, it should be dismissed. I think that was exactly what the - - - the defense counsel said at the hearing. And the court says, okay, but it's - - - we're still some - - - somewhat of an oral motion to dismiss.

And that we've appealed from those before in the appellate term, and they've granted the appeal, reinstated it. It is a little - - - it is murky here, I agree, and procedurally complicated, but once again, when we've - - -



1	when we filed a notice of appeal, we filed an additional
2	supplemental notice of appeal
3	JUDGE FEINMAN: But but if you prevail on
4	the suppression issue
5	MR. ANDERSEN: Yes.
6	JUDGE FEINMAN: do we really need to reach
7	all these other issues?
8	MR. ANDERSEN: This court, no. This court would
9	have to re should remand to the appellate term, so
10	then they can address
11	JUDGE FEINMAN: Well, do we have to remand it to
12	them, or can't we just remit it back to the criminal court
13	for further proceedings on the accusatory instrument?
14	MR. ANDERSEN: I I mean, this court could
15	do what it wants, I think, in my head, but but I
16	think I think at the top
17	JUDGE FEINMAN: Always a safe answer in the high
18	court.
19	MR. ANDERSEN: But I think the proper way would
20	be just just to kind of keep it smooth on the correct
21	track, to go down, let the give the appellate term
22	the opportunity to address this outstanding issue, and then
23	eventually, we'd go back to reinstating the instrument.
24	But because right here what we had is the

appellate term just address the suppression issue, decline

to reach anything else, decline to reach this academic 1 2 issue, decline to reach the motion to rearque because it 3 lacked jurisdiction, and then here we are just in the 4 suppression issue. 5 So that's, I guess, how the procedural - - - in 6 my mind, how it would go, that I'd come back with the term 7 - - - assuming that this is a reversal, I'd come back to 8 the term, saying, can you please address this outstanding 9 issue. You should reinstate the instrument, because it was

CHIEF JUDGE DIFIORE: Thank you, Counsel.

dismissed erroneously, et cetera. And then if I prevail

there, then it goes back to criminal court for further

MR. ANDERSEN: You're welcome.

proceedings on the instrument.

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CHIEF JUDGE DIFIORE: Counsel?

MS. EVERHART: Good afternoon. My name is Morgan Everhart. I'm from the Bronx Defenders, and I represent Robin Pena.

The Constitution protects us from unreasonable searches and seizures. New York protects drivers from being stopped, pulled over, asked to step out of the car, unless, of course, that stop is reasonable.

Robin Pena was not stopped because he broke the law.

JUDGE FEINMAN: So - - - so putting aside the



VTL, what's so unreasonable for somebody to say, you know, pull over because I just want you to know your - - - your light's out?

MS. EVERHART: Certainly. And I think this court addressed that issue last week in People v. Hinshaw. When an officer is going to effect a stop based on solely a traffic violation, as the officer testified very clearly here, the only basis for the stop was his perceived broken middle brake light, in that case, this court has already indicated that there's not the same governmental interest for preventing crimes in those - - - for traffic infractions as there are for - -

JUDGE GARCIA: But I think the judge is asking you, what if that's a safety stop. Your light's out; you know, somebody might run into the back of your car.

MS. EVERHART: Certainly. And it's a question here of what is the purview of police officers in this case. Police officers are charged with enforcing the law and with traffic infractions. And the question about a safety stop, we have civil mechanisms to enforce that.

That is the purpose of, for example, annual inspections and DMV mechanisms. So - - -

JUDGE STEIN: Well, but an annual inspection comes annually. So - - - so if your light is out, and you've just been ex - - inspected last week, there's no



purpose to stopping a vehicle to let them know their light's out?

2.1

MS. EVERHART: So I think it - - - it's important to note the level of infringement that this kind of traffic stop has. This court noted, again, last week that it is an elevated level, especially when based on a traffic infraction. So in a case where we are seeking suppression, I think the evidence can be suppressed from a stop that is based on a safety concern. And - - -

Make of the reg - - - the DMV regulations, which - - - well, Section 376(b) authorizes the de - - - the commissioner to promulgate regulations, and the DMV has regulations that say that 1987 and newer passenger cars must be equipped with a stop lamp on the vertical center line, and has a regulation that says all stop lamp bulbs or - - or original equipment must light.

MS. EVERHART: Certainly. And - - -

JUDGE WILSON: And then 376-a, which authorizes officers to issue citations say that an officer can issue a violation for a - - any violations of 375, 376, or 381. So does that draw in 376-b, which has those regulations?

MS. EVERHART: So I - - - I think there are many answers to those questions. The first is that there's nothing in the record about whether or not Mr. Pena's car



falls into the 1987 or thereafter cars that are subject to that DMV regulation. There's no year of the car that's in the record, as far as I'm aware. But even if his car did fall into that category, we don't ask officers to enforce DMV regulations. We ask officers to enforce criminal laws and the Vehicle and Traffic Law. And we ask that officers know the law.

2.1

In this case, the officer was mistaken about what the law required. And the detail here is very clear.

375(40)(b) defines within the subsection that that subsec - that statute applies when the - - I'm sorry. Those lights are illuminated when stepped on the brakes. So within that subsection, it says that you got - - you've got to have one on either side, which Mr. Pena had, and they've got to be on when you step on the brakes.

JUDGE STEIN: Well, if that was the only provision of the VTL that dealt with lights, then that - - - then we wouldn't be here, right? So we - - - but we know that there's another provision, at least one other provision.

MS. EVERHART: Yes.

JUDGE STEIN: There are maybe more than that, but at least one other provision. And in my view, that provision isn't entirely clear. We've heard about some other states that are clearer one way or the other. This

isn't very clear. It's a little ambiguous. So why doesn't that am - - - ambiguity make it an objectively reasonable mistake of - - - of law?

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MS. EVERHART: Certainly. And that other subdivision, 376(1)(a), that defines within itself that it applies to lights that are on from sunset to sunrise. So we have a provision that are for lights that are on all night long, your headlights and your taillights. And we have a provision that's for lights that are illuminated when you step on the brakes. That's clearly the brake lights.

You can read these two statutes together.

They're clear independently. And even when read together, they don't create ambiguity. There is one provision only that looks at brake lights. The other is not an umbrella for vision.

And to Your Honor's previous point about Heien,

the - - - the language in Heien in - - - in the North

Carolina statute was different for two reasons. It was not

just all lamps; it was all originally equipped lamps. We

don't have either of those pieces in the New York statute.

So I want to distinguish the ambiguity that was inherent in the North Carolina statute, that it was both all and originally equipped. And what we have in New York is a subdivision that clearly applies to lights that are on

all night long; those have to be in good working order.

And then we have brake lights; you have to have at least

two, one on either side, which Mr. Pena clearly had.

And other courts who have looked at this, the lower court, the suppression court, the Southern District of New York, and U.S. v. Mota, look at this exact fact pattern, a broken middle brake light, and they said, the law here is clear. The plain meaning is evident. You look to these statutes, and he was not in violation of them.

And again, that's what this court did in Guthrie.

They looked to the app - - - this court looked to the applicable laws, the relevant sections of the VTL. There was no ambiguity. Of course, there were outside circumstances, but that's not what we have in this case.

It's very simple. He was not violating the VTL. And in fact, in the People's letter asking for cert in this court, they conceded that VTL 375(40)(b) is clear and that Mr. Pena was not in violation of the VTL. So I don't believe that this mistake of law is objectively reasonable, given this specific issue within the VTL. I think the VTL very clearly defines internally which applies.

JUDGE FEINMAN: So if we were to disagree with you, and agree with the People's position that there is an objectively reasonable mistake of law, what do you think is the procedural aftermath of that?



1	MS. EVERHART: I do think it's a bit complex. I
2	think that, you know, if this court were not to affirm both
3	lower courts, the matter would likely go to the term, and
4	then the People would decide if they would seek to bring
5	this case again.
6	But I would note also some of the the
7	language from last week's decision in Hinshaw, where this
8	court said that, you know, we have to where we're
9	talking about a traffic infraction, we have to apply an
10	even "greater scrutiny to prevent a police officer's badge
11	from being considered a license to oppress."
12	And so when we have a case where we're talking
13	about an officer's mistake of law on a traffic infraction,
14	this court has found the importance of using greater
15	scrutiny in these circumstances
16	JUDGE GARCIA: Do you think Hinshaw then adds
17	another layer to Guthrie? Guthrie was a violations case,
18	wasn't it?
19	MS. EVERHART: Yes.
20	JUDGE GARCIA: So now we read Guthrie differently
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22	MS. EVERHART: I don't think so, but I
23	JUDGE GARCIA: because of Hinshaw?
24	MS. EVERHART: I'm sorry to interrupt, Your
25	Honor.

	JUDGE GARCIA: NO, NO.
2	MS. EVERHART: I think it emphasizes the
3	the values that this court is looking to when we're making
4	these determinations. This
5	JUDGE GARCIA: But in practical terms, how would
6	that affect our Guthrie analysis?
7	MS. EVERHART: In Guthrie, we have the
8	mistake was simply that we would never expect an officer to
9	know the registration status of a stop sign in a grocery
10	store parking lot. It's not a close call in Guthrie. We
11	the same with Estrella. We don't expect an officer to
12	know the window tinting requirements in the State of
13	Georgia. We would never expect an officer to know that -
14	_
15	JUDGE GARCIA: But what about the facts in Heien
16	the Supreme Court case. What what would you expect
17	the officer to know there?
18	MS. EVERHART: The officer is charged with
19	knowing the law; that's what this court said in Guthrie,
20	right?
21	JUDGE GARCIA: So what is changed by Hinshaw?
22	MS. EVERHART: I $ -$ I think that in terms of
23	
24	JUDGE GARCIA: How we approach the mistake of la
25	analysis?

MS. EVERHART: I think it just emphasizes the - -1 2 - why we are doing this inquiry in the first place, and 3 it's to protect people's Fourth Amendment and New York 4 Constitutional rights not to be infringed on - - -5 JUDGE FEINMAN: So it's really not affecting it 6 at all, in terms of mistake-of-law analysis, is where I 7 think you're agreeing. 8 MS. EVERHART: Yes. 9 JUDGE FEINMAN: And that - - - that really goes 10 to an issue which we don't even necessarily need to reach at this point, which is what's the standard of knowledge 11 12 for - - - you know, whether it's probable cause or 13 reasonable suspicion, for a traffic infraction. 14 Absolutely. We don't need to MS. EVERHART: 15 The question is, is it reasonable? reach that. 16 either reasonable or it's not. And in - - - in - - - it's 17 not a reasonable mistake. Every court that has looked at 18 this subdivision with these facts has found that it's not a 19 reasonable mistake, because the law here is so clear. 20 officer was simply mistaken. The - - -2.1 So if it's a reasonable mistake, JUDGE RIVERA: 22 you have probable cause? 23 MS. EVERHART: Sorry? 24 JUDGE RIVERA: If it's a reasonable mistake, you

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have probable cause?

1	MS. EVERHART: If it was a reasonable mistake of
2	law, then then yes. I mean, they would be yes
3	CHIEF JUDGE DIFIORE: Thank you, Counsel.
4	Counsel?
5	MR. ANDERSEN: Oh, yes, very briefly.
6	JUDGE RIVERA: And Counsel, you agree Hinshaw
7	does not affect the analysis here?
8	MR. ANDERSEN: In in the sense that if we
9	focus on the objectively reasonable mistake of law, no, it
LO	doesn't affect it. This would be there would be
L1	clear probable cause based on the broken taillight
L2	broken middle brake light. If we also then went the other
L3	route of is it reasonable suspicion that the that the
L4	vehicle wasn't inspected properly, then Hinshaw, obviously
L5	I think
L6	JUDGE RIVERA: So if an officer is incorrect
L7	about whether or not one has broken the law
L8	MR. ANDERSEN: Yes?
L9	JUDGE RIVERA: Okay, right?
20	MR. ANDERSEN: Yes.
21	JUDGE RIVERA: When we say it's reasonable under
22	the circumstances to have made such a mistake
23	MR. ANDERSEN: Yes.
24	JUDGE RIVERA: that gives you probable
25	cause?



1 MR. ANDERSEN: It - - - I - - - it depends exact 2 - - - I guess on the facts of the matter whether it rises 3 to the level of probable cause. I mean, in this case, it's 4 a broken light. That's pretty much all you need. And for 5 many of these equipment violations, and - - -6 JUDGE RIVERA: I guess that's a yes? 7 MR. ANDERSEN: Yes, Your Honor. Yes, absolutely. JUDGE RIVERA: 8 Thank you. 9 MR. ANDERSEN: Yes, Your Honor. To just briefly address the nighttime issue, once 10 again, the brake light could also be a signaling device. 11 12 None of these terms are really defined. It signals to the 13 car behind you're stopping. There's no limitation in 376 14 that signals only work at night, to wit, if we read it as a 15 lamp, of course, the legislature would want lamps to work 16 at night, including a stop lamp, where - - - so that 17 someone can see it. 18 So based on all of these readings - - -19 interpretations of 376, the officer's mistake was 20 reasonable here. He had probable cause, and the evidence 21 should not have been suppressed. And if there are no 22 further questions, I will yield my time. 23 CHIEF JUDGE DIFIORE: Thank you, Counsel. 24 MR. ANDERSEN: Thank you.

(Court is adjourned)

## CERTIFICATION I, Karen Schiffmiller, certify that the foregoing transcript of proceedings in the Court of Appeals of The People of the State of New York v. Robin Pena, No. 45 was prepared using the required transcription equipment and is a true and accurate record of the proceedings. Karen Schiffmille Signature: Agency Name: eScribers Address of Agency: 352 Seventh Avenue Suite 604 New York, NY 10001 Date: September 15, 2020

